

## Message Text

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63

ACTION EUR-10

INFO OCT-01 SS-14 ISO-00 NSC-10 NSCE-00 PM-03 CIAE-00

INR-10 NSAE-00 RSC-01 DODE-00 L-02 PRS-01 ACDA-10

SPC-01 SAJ-01 DRC-01 /065 W  
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R 191628Z OCT 73

FM AMEMBASSY OTTAWA

TO SECSTATE WASHDC 1945

INFO AMEMBASSY BONN

AMEMBASSY WARSAW

USMISSION NATO BRUSSELS

C O N F I D E N T I A L OTTAWA 2505

LIMDIS

E.O. 11652: GDS

TAGS: PFOR, GE, CA

SUBJECT: CANADIAN RELATIONS WITH GDR

1. EMBOFF QUERIED EXTAFF EAST GERMAN AFFAIRS OFFICER HARDY ON STATE OF GOC NEGOTIATIONS WITH GDR TOWARDS ESTABLISHMENT DIPLOMATIC RELATIONS, AND MENTIONED REPORTS IN GERMAN PRESS TO EFFECT THAT NEGOTIATIONS STALLED OVER CANADIAN INSISTANCE ON RIGHT OF REUNIFICATION OF FAMILIES. HARDY WAS NOT AWARE OF PRESS REPORTS, AND ASKED FOR ANY DETAILS AVAILABLE.

2. IN DISCUSSIONS BETWEEN CANADIAN AND GDR AMBASSADOR IN WARSAW, GOC HAD INSISTED THAT COMMUNIQUE ANNOUNCING ESTABLISHMENT DIPLOMATIC RELATIONS INCLUDE LANGUAGE INDICATING BENEVOLENT ATTITUDE TOWARDS REUNIFICATION OF FAMILIES AND VISITS BETWEEN FAMILY MEMBERS. HARDY NOTED THAT GOC HAD AGREEMENTS TO THIS EFFECT WITH WARSAW PACT COUNTRIES, EITHER IN COMMUNIQUE ANNOUNCING ESTABLISHMENT RELATIONS OR IN EXCHANGES OF NOTES OR LETTERS. LANGUAGE PROPOSED WAS ALONG LINES "PARTIES  
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WILL GIVE BENEVOLENT CONSIDERATION ON HUMANITARIAN

GROUNDS TO APPLICATIONS FOR CONSULAR SERVICES LEADING TO REUNIFICATION OF FAMILIES OR EXCHANGES OF VISITS BETWEEN FAMILY MEMBERS" SO THAT " MEMBERS OF SAME FAMILY WILL NOT BE KEPT SEPARATED BY REASON OF RESIDENCE IN EITHER STATE". GDR FOUND THIS FORMULATION TOTALLY UNACCEPTABLE, WOULD AGREE ONLY TO INFORMAL VERBAL UNDERSTANDING. IN RECENT MONTHS EXTAFH HAS BEEN SEEKING ALTERNATIVE FORMULAS. EXTAFH FEELS UNDER SOME PRESSURE TO MOVE AHEAD ON ESTABLISHMENT RELATIONS, VIEW ACTIONS OF OTHER NATO COUNTRIES, BUT CONCERNED ABOUT INTERNAL CRITICISM IF RELATIONS ESTABLISHED WITHOUT ACKNOWLEDGEMENT CANADA'S CONCERNS ABOUT FAMILY REUNIFICATION.

3. EXTAFH HAS SUGGESTED ADDING CLAUSES SUCH AS "AT AN EARLY STAGE PARTIES WILL...," POSSIBLY TIED TO OUTCOME NEGOTIATIONS ON CSCE BASKET III. GDR HAS NOT BEEN ENTHUSIASTIC. AT CONCLUSION MPT SESSIONS IN HELSINKI AND MORE RECENTLY AT UNGA, GDR FONMIN WINZER PRESSED EXTAFH SECRETARY SHARP FOR FAST ACTION, SUGGESTING UNWRITTEN AGREEMENT TO CONSIDER AN EXCHANGE ON FAMILY TRAVEL AFTER CONCLUSION CSCE. EXTAFH DOES NOT CONSIDER THIS SATISFACTORY. HARDY SAID IMPASSE WOULD PROBABLY REQUIRE POLITICAL DECISION IN CABINET, BUT WOULD NOT SPECULATE WHAT THIS MIGHT BE.

4. SHOULD AGREEMENT BE REACHED ON COMMUNIQUE, HARDY SAID THERE WERE NUMEROUS OTHER PROBLEMS TO WHICH THOROUGH CONSIDERATION NOT YET GIVEN. CANADA PLANS ACCREDIT AMBASSADOR IN WARSAW AND, IF US-GDR RELATIONS WERE ESTABLISHED, WOULD EXPECT GDR AMBASSADRO IN WASHINGTON TO BE ACCREDITED IN OTTAWA. IN ABSENCE US-GDR AGREEMENT HARDY DID NOT KNOW HOW ACCREDITATION WOULD BE HANDLED. HE ALSO MENTIONED CONSULAR PROBLEMS IN EAST BERLIN, TRAVEL RESTRICTIONS ON DIPLOMATS, AND POSSIBLE PROBLEMS SHOULD GDR REQUEST CONSULAR REPRESENTATION OUTSIDE OTTAWA. NEGOTIATIONS ON THESE MATTERS WERE WAITING RESOLUTION OF FAMILY TRAVEL ISSUE.

5. HARDY STRESSED CONFIDENTIALITY OF NEGOTIATIONS, AND CONFIDENTIAL

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REITERATED SURPRISE THAT THERE HAD BEEN PRESS LEAKS. EXTAFH WOULD BE MOST INTERESTED IN PROGRESS OF US-GDR RELATIONSHIPS.  
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